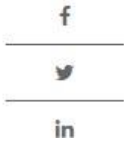




OPIOID SOLUTIONS CENTER



Reports & Toolkits Behavioral Health Health Justice & Public Safety Opioid Epidemio



Through the Opioid Solutions Initiative, NACo empowers local leaders to invest resources in effective treatment, recovery, prevention and other public health practices that save lives and address the underlying causes of substance use disorder.

VISION

HEALTHY, SAFE AND VIBRANT COUNTIES across America

MISSION

STRENGTHEN AMERICA'S COUNTIES

ABOUT NACo

THE NATIONAL ASSOCIATION OF COUNTIES (NACo)

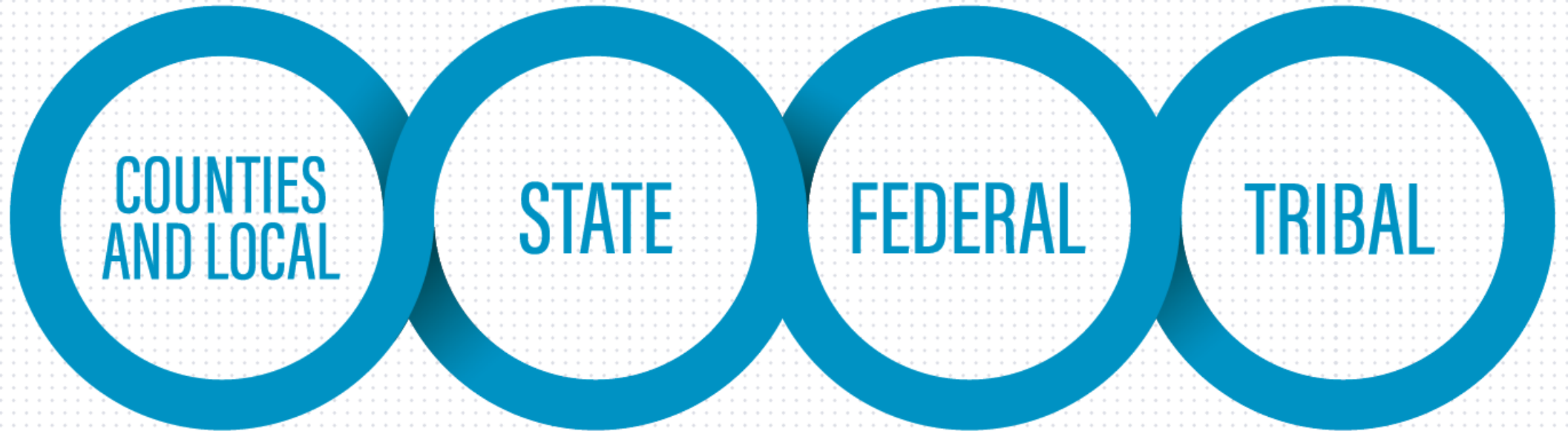
STRENGTHENS AMERICA'S 3,069 COUNTIES, serving nearly
40,000 county elected officials and 3.6 million county employees

Founded in 1935, NACo unites county officials to:

- Advocate county priorities in federal policymaking
- Promote exemplary county policies and practices
- Nurture leadership skills and expand knowledge networks
- Optimize county and taxpayer resources and cost savings
- Enrich the public's understanding of county government

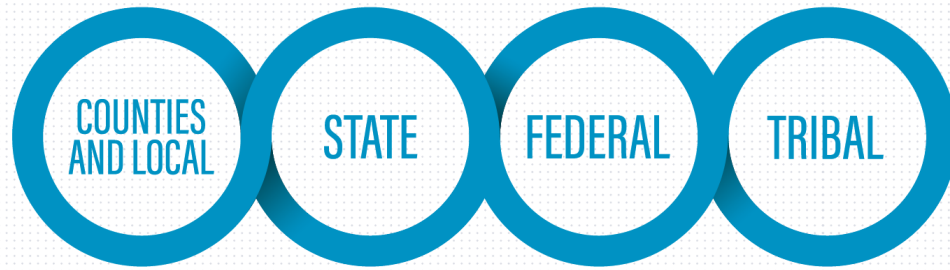
The *NACo Blueprint* is focused on harnessing the collective powers, knowledge and innovations of America's county officials, ultimately helping people and places to thrive.

ROLE OF NACo AND AMERICA'S COUNTIES IN OUR INTERGOVERNMENTAL SYSTEM



Under America's form of federalism, the **intergovernmental system is about the balance, division, and sharing of power and responsibilities** between levels of government.

BIG 7 COALITION: STATE AND LOCAL GOVERNMENT ASSOCIATIONS



As national representatives of **general-purpose state and local governments**, led by our publicly elected officials, our associations are distinguished from the larger world of nonprofits and special interest groups, mainly by our governmental membership and our connections to governmental policy. **As public entities, our collective missions are to represent the broader, public interest in public affairs.**

The White House and each federal department has an office assigned specifically as liaisons to the Big 7 and our individual memberships:

- National Association of **Counties**
- Council of **State Governments**
- National Conference of **State Legislatures**
- National **Governors** Association
- National League of **Cities**
- U.S. Conference of **Mayors**
- International **City/County Management** Association
(Only non-elected official group)

COUNTY GOVERNMENT ROLE IN OUR NATION'S INTERGOVERNMENTAL SYSTEM

NACO BLUEPRINT

THE COUNTY LANDSCAPE

EXECUTIVE SUMMARY

ROLES AND RESPONSIBILITIES OF AMERICA'S COUNTY GOVERNMENTS

CONNECT COMMUNITIES
 Own and maintain 48 percent of public road miles and 28 percent of bridges which link local economies and mobility corridors.
 Invest \$12.6 billion in building, maintaining and operating public facilities, such as courthouses, jails and prisons, water purification systems, libraries, parks and sewage treatment facilities.
 Own or support operations of more than one-third of public airports and 49 percent of public transportation systems.

KEEP AMERICA HEALTHY
 Manage and govern more than 1,000 local public health departments and authorities which support the health, safety and prosperity of our communities.
 Employ over 365,000 hospital and healthcare workers and care for more than 800 public hospitals that provide a wide range of medical and specialized care.
 Operate more than 700 long-term care facilities and more than 700 behavioral health authorities.

CREATE PROSPEROUS COMMUNITIES
 Employ 3.6 million public servants who have provided essential services to over 300 million residents, collectively making us one of the largest employers in the nation.
 Invest \$12.8 billion annually in the construction, operation and support of housing and infrastructure projects, and are key players in continuing planning, land use zoning, and enabling policies and other regulations that expand housing access.
 Implement local policies and intergovernmental initiatives that foster economic development, promote residential, commercial and industrial development, and support job creation and business retention.

FOSTER SAFE AND VIBRANT COMMUNITIES
 Invest \$1.9 billion annually in public safety.
 Provide services, such as emergency response, EMS, fire, and law enforcement.
 Engage in crime prevention, planning, reporting, and response to protect infrastructure, economic, and public safety.

OUR NATION'S VETERANS
 Fund and operate, almost exclusively through local tax revenues, County Veterans Service Offices (CVSOs) in 29 states and the District of Columbia.
 CVSOs help veterans claim more than \$67 billion in federal VA benefits each year.
 Are home to more than 17 million veterans, comprising 30 percent of residents living in our counties.

FEDERAL TO COUNTY NEXUS
 AMERICAN RESCUE PLAN ACT (ARPA) RECOVERY FUND - COUNTY ALLOCATION*
 The Coronavirus State and Local Fiscal Recovery Fund (Recovery Fund) allocates \$65.3 billion in direct federal aid to every county, parish and borough. The fund, which the National Association of Counties (NACo) helped develop and strongly advocated to pass, is part of the American Rescue Plan Act (ARPA). Counties can allocate these critical recovery funds to a broad array of investments under four categories:
 - PUBLIC SAFETY AND CORONAVIRUS RESPONSE
 - PUBLIC SERVICE IMPROVEMENT
 - PUBLIC WORKS AND INFRASTRUCTURE
 - INFRASTRUCTURE INVESTMENT
 MEDICAID CONTRIBUTION MANDATES FOR COUNTIES
 Medicaid operates and is jointly financed as a partnership between federal, state and local governments. Counties across the nation often deliver Medicaid-eligible services and, in many instances, help states finance the non-federal match and administrative costs.
 COUNTIES CONTRIBUTE TO MEDICAID IN 26 STATES
 *The ARPA county governments include all counties, parishes and boroughs that are eligible for ARPA funding.

AMERICA'S COUNTIES

Counties are one of America's original forms of government, dating back to 1634 when the first governments (shires) were established in Virginia. The organization and structure of local county governments* are chartered under state constitutions or laws and are tailored to fit the characteristics of the state and local areas.

Counties are governed by locally elected officials, including more than 18,300 county electeds and board members responsible for counties' budgets, policies and oversight. Additionally, 18,500 independently elected officers, often known as constitutional or row officers, provide leadership and management of county functions, such as auditors, assessors, clerks, coroners, attorneys, elections, recorders, sheriffs, treasurers and others.

Though organizational structures vary, all county governments are on the front lines of building vibrant and safe communities.

Counties are vital to our nation's intergovernmental system, led by our elected and appointed officials, are instrumental partners in our nation's intergovernmental system, which balances, divides and shares power and responsibilities between all levels of government. Counties are uniquely positioned to implement and administer vital intergovernmental systems, facilitate cooperation of all levels of government, and deliver results and impact for our residents and businesses at the community level.

COUNTIES AND LOCAL STATE FEDERAL TRIBAL

\$600 BILLION
 Federally funded revenue
3.6 MILLION
 County employees providing services to 300 million Americans annually

AMERICA'S 3,069 COUNTY GOVERNMENTS:
NEARLY 40,000 COUNTY ELECTED OFFICIALS
AND 3.6 MILLION COUNTY EMPLOYEES



NACO.org/CountyLandscape



Our Mindset for Optimal Performance and Wellbeing

- + **Data** makes us *credible*
- + **Knowledge** makes us *valued*
- + **Relationships** make us *present*
- + **Stories** make us *memorable*

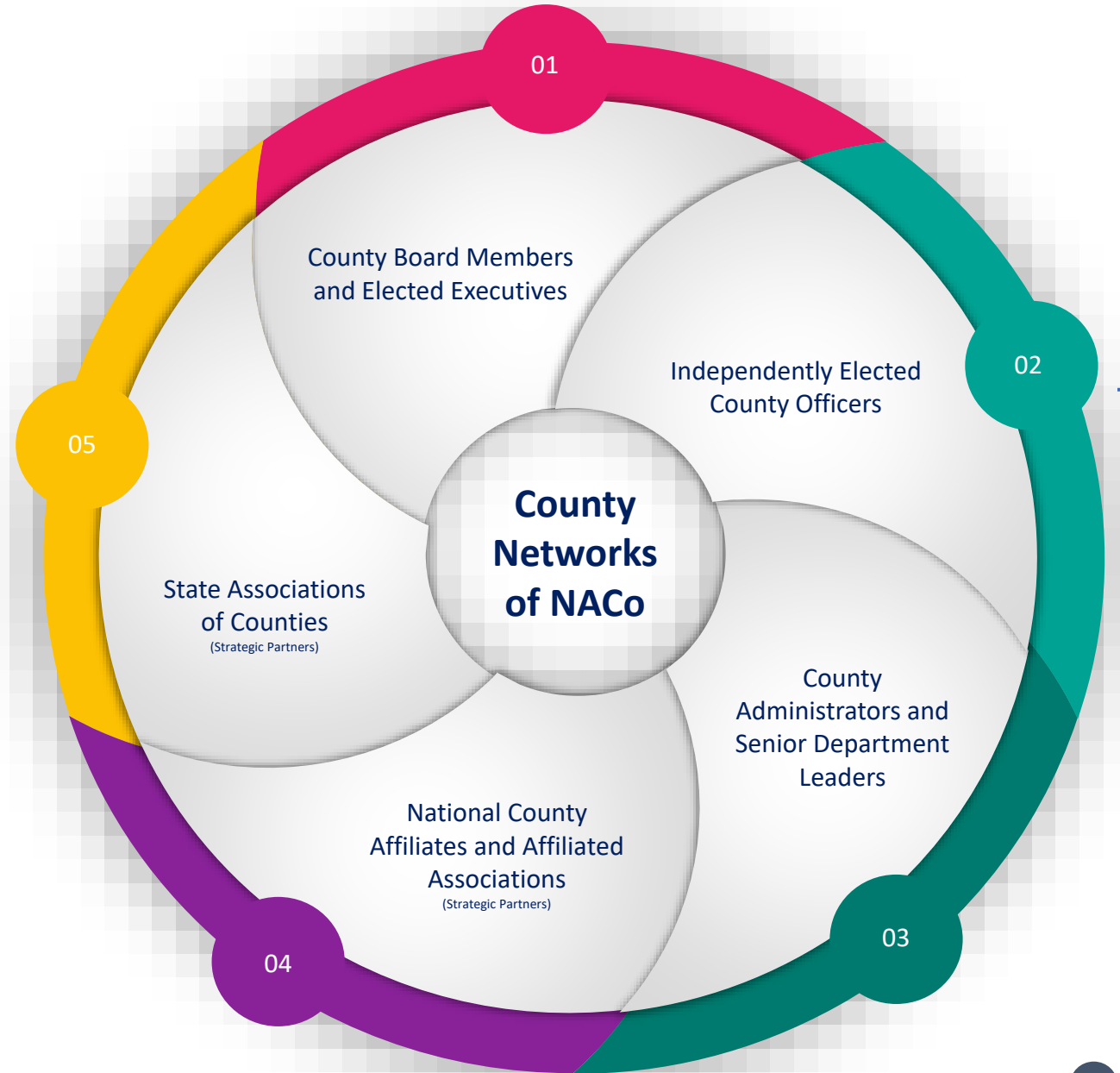


NETWORKS OF NACo

The **county government** is the official member of the association.

NACo brings *elected and appointed county officials* together with a shared mission of strengthening America's 3,069 county governments.*

* Includes parishes in Louisiana, boroughs in Alaska, 38 consolidated city-county governments and the District of Columbia.

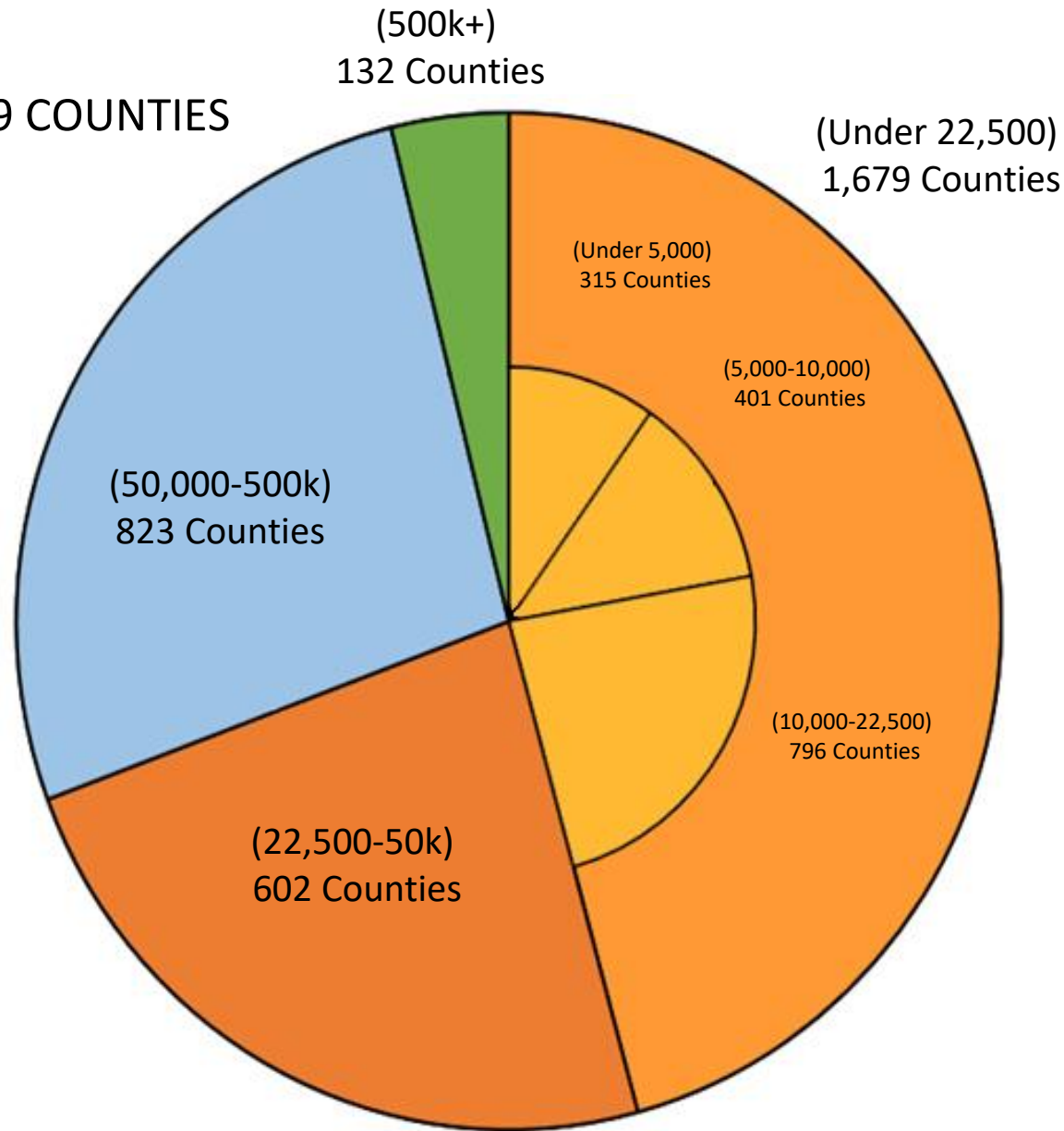


BREAKDOWN

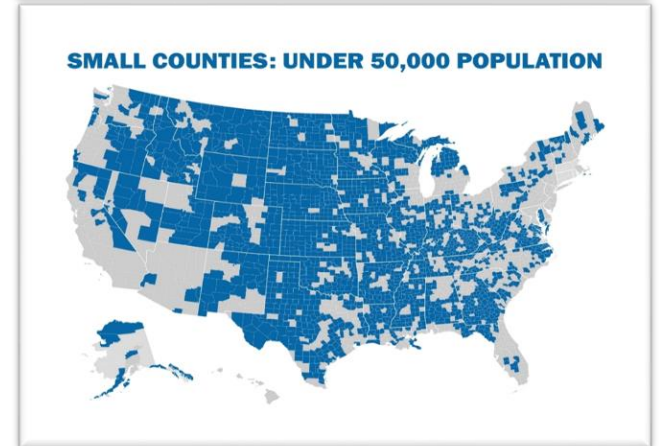
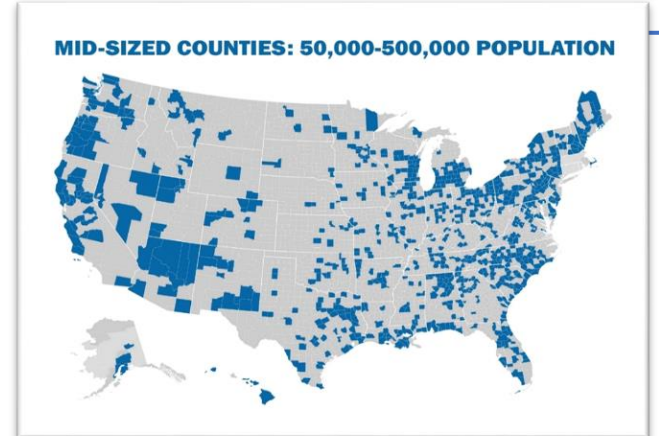
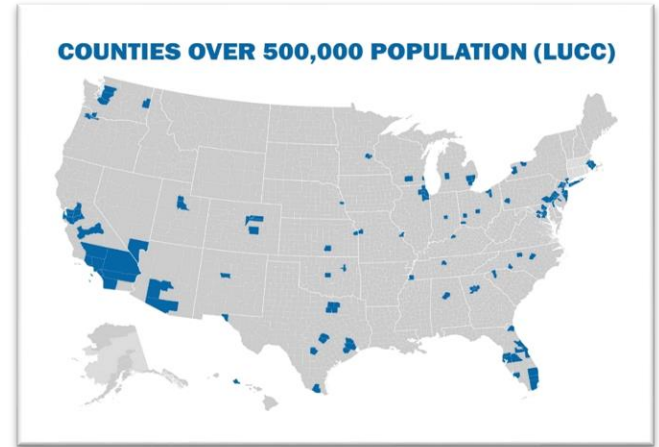
OF AMERICA'S 3,069 COUNTIES

Regardless of population and size, federal and state mandates and assignments for county governments tend to be the same.

And all counties share the same purpose of serving our local communities and residents.



About 50% of the U.S. population lives in 144 large urban counties, with the remaining 50% residing in more than 2,900 counties.





Familiar Faces Initiative: Improving Outcomes through Coordinated Health & Justice Systems

The Familiar Faces Initiative empowers communities to share data and integrate care options between health and justice systems so they can intervene earlier, improve outcomes and reduce incarceration and hospitalization rates.



Economic Mobility Leadership Network

The Economic Mobility Leadership Network (EMLN) is a NACo cohort of county leaders that facilitates and incubates county-specific discussion and problem-solving on issues of economic mobility and helps county leaders identify and assess their current barriers to mobility and share scalable and transferable programs across the country.



Resilient Counties Initiative

The NACo Resilient Counties Initiative builds leadership capacity to identify and manage risk, and prepare counties to become more flexible and responsive to system shocks and stresses. It has a holistic approach to resilience, examining social and economic resilience, sustainability and disaster management.



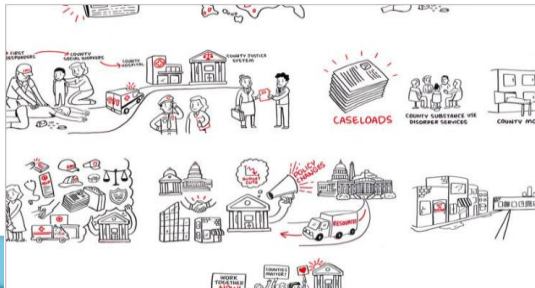
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Early Childhood

Counties not only play a pivotal role in building thriving communities for an estimated 16 million children ages birth to three across the United States, but also invest in core policies and services that help to shape early childhood systems.



Opioid Epidemic Resource Center

Counties are on the frontline of ensuring the health and safety of our residents affected by this crisis.

CountyNews

Crisis in West Virginia's Coal Counties

By Gavin A. Kent Oct. 17, 2016



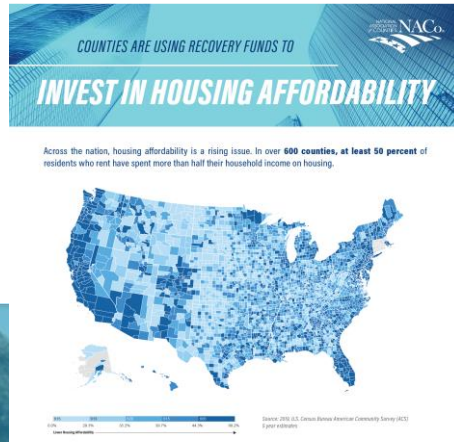
NACo provides technical assistance to counties impacted by the coal industry downturn

The collapse of coal usage and prices has created financial crisis for West Virginia coal counties. The 38 percent decline in West Virginia coal production coupled with a 7.7 percent decline in prices since 2008 has emptied the coffers of counties who have for decades relied on revenue from coal taxes. The same losses have left state government with its own crisis and unable to aid the counties' dilemma.

Following Wyoming, West Virginia is the nation's second largest producer of coal. Most of that coal has fed the boilers of electric power plants. From 1,066 million tons in 2008, production fell to 1,022 tons in 2015. Projections show a further decline in 2016 to 95 million, which would push the decline to 92 percent. Since 2011, prices for West Virginia coal fell from \$139 a ton to \$40. Direct employment on the mines has declined by 35 percent.

This double disaster for coal has produced devastating effects on coal counties particularly in those counties where coal accounted for over 20 percent of their counties' total income. Coal is landlocked.

Learn More
WestCountyEconomics.org
Contact: Jack Mungen



INVEST IN HOUSING AFFORDABILITY

Across the nation, housing affordability is a rising issue. In over 600 counties, at least 50 percent of residents who rent have spent more than half their household income on housing.



Creative Placemaking Toolkit for Counties

The Creative Counties Placemaking Initiative supports counties as they work to identify and strengthen ways to integrate arts into solutions to local challenges.



Transforming County Human Services Network

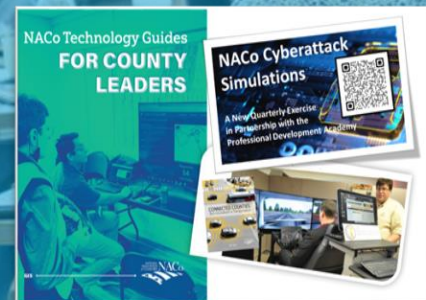
Counties Matter in Human Services There are over 257,000 county human services employees across the country delivering vital services to our nation's most vulnerable populations.

BUILDING KNOWLEDGE NETWORKS



COUNTIES AND MILITARY INSTALLATIONS 101

LEVERAGING THE FARM BILL TO PROMOTE COMPATIBLE LAND USE AND COMMUNITY DEVELOPMENT



NACo Technology Guides FOR COUNTY LEADERS

NACo Cyberattack Simulations

A New Quarterly Exercise in Partnership with the Professional Development Academy



National Center for Public Lands Counties

Advancing the policy and practice study of America's public lands counties

62% OF COUNTIES OWN FEDERAL LAND

Powered by the Western Interstate Region and the NACo Research Foundation



Participating Counties

STEPPING UP FOR MENTAL HEALTH

A NACo-led national initiative to help advance counties' efforts to reduce the number of adults with mental illnesses and co-occurring substance use disorders in jails.

THE STEPPING UP INITIATIVE



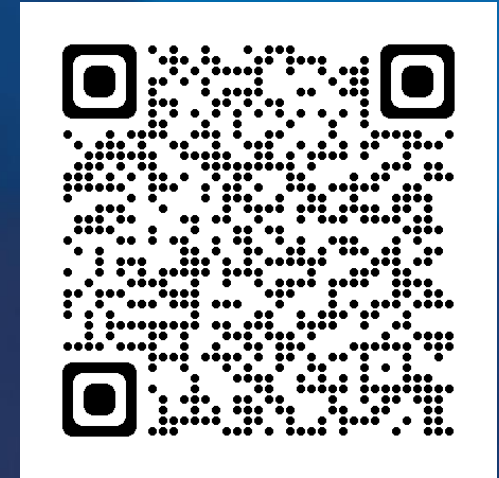
HOUSING TASK FORCE

NATIONAL ASSOCIATION OF COUNTIES NACo

UPDATED: NOVEMBER 1

Brief History of the 2022 Opioid Settlements

Multi-district litigation (MDL) between states and opioid manufacturers and distributors



To resolve their liabilities in 3,000+ lawsuits nationwide, opioid manufacturer Johnson & Johnson (\$5 billion) and the “big three” distributors McKesson, Amerisource Bergen and Cardinal Health (\$21 billion) offer a \$26 billion settlement.

Deadline: 90% of eligible counties, cities surrender individual suits and join their state agreements, increasing the base payout by about 50%.

First payments expected.

Jul 2021

Aug 2021

Jan 2022

Feb 2022

Jul 2022

Participating states are entitled to about half of the offered (base) payout. To unlock the full amount, states must convince counties, cities to surrender individual suits and join their state agreements.

Deadline: 46 states confirm participation in the MDL (Ala., Okla., Wash., and W.Va. elect not to participate).

Deadline: Defendants agree MDL has reached critical mass, finalize the \$26 billion settlement.

Defendant(s)	Settlement Amount	Paid Over	Date of First Payment
“Big three” distributors	\$21 billion	18 years	2022
J&J	\$5 billion	9 years	2022
Purdue	\$6 billion	9 years	TBD
Walgreens	\$5.5 billion	15 years	July 2023
CVS	\$4.9 billion	10 years	June 2023
Walmart	\$2.7 billion	6 years	July 2023
Teva	\$3 billion cash + \$1.2 billion naloxone	13 years	August 2023
Allergan	\$2.0 billion	7 years	August 2023

The New York Times

Companies Finalize \$26 Billion Deal With States and Cities to End Opioid Lawsuits

By Jan Hoffman
Feb. 25, 2022

KFF Health News

PAYBACK: TRACKING OPIOID CASH

\$50 Billion in Opioid Settlement Cash Is on the Way. We're Tracking How It's Spent.

By Aneri Pattani
MARCH 30, 2023

Overview of the National Settlements

Empower county leaders to leverage opioid settlement funds and other resources for effective treatment, recovery, prevention and other public health practices that save lives and address the underlying causes of substance use disorder.

OPIOID SOLUTIONS

Empowering local leaders to leverage opioid settlement funds and other resources for effective treatment, recovery, prevention and other public health practices that save lives and address the underlying causes of substance use disorder.

NACo's Opioid Solutions Initiative features

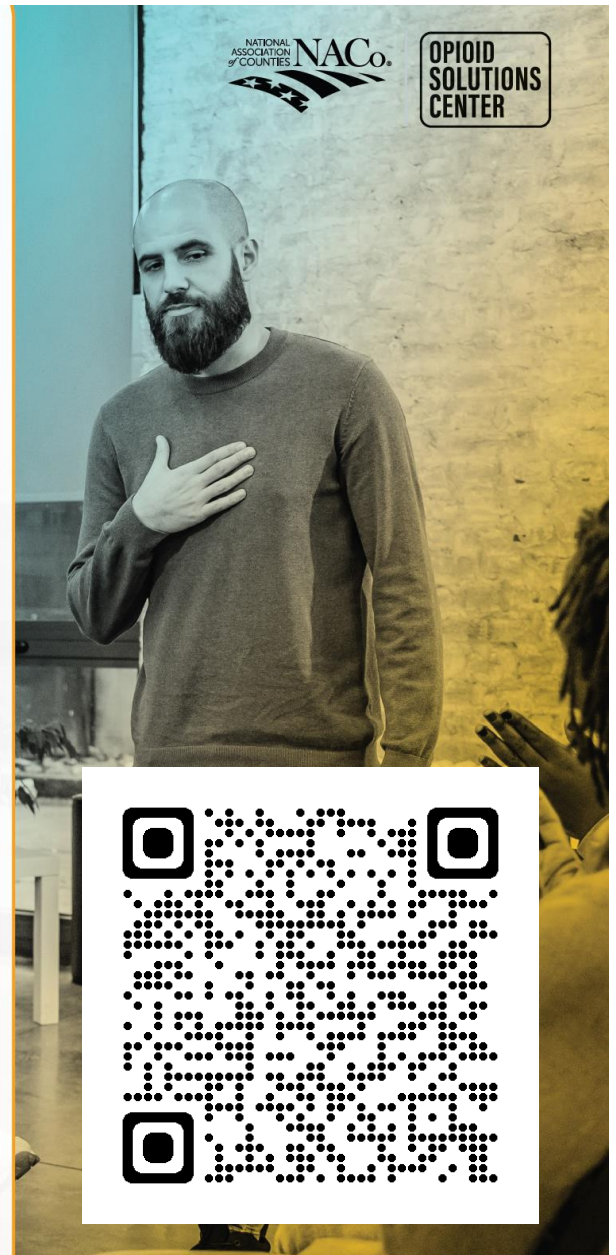
Opioid Solutions Center

A web-based resource center for best practices and case examples related to addressing opioid and substance use disorder

Leadership Network

A national network of county officials focused on reducing overdose deaths and addressing substance use disorder in their communities

NACo will begin accepting applications to the Opioid Solutions Leadership Network in September 2022.



Principles for the Use of Funds From the Opioid Litigation

PRINCIPLE 1
SPEND THE MONEY TO SAVE LIVES

PRINCIPLE 2
USE EVIDENCE TO GUIDE SPENDING

PRINCIPLE 3
INVEST IN YOUTH PREVENTION

PRINCIPLE 4
FOCUS ON RACIAL EQUITY

PRINCIPLE 5
DEVELOP A FAIR AND TRANSPARENT PROCESS FOR DECIDING WHERE TO SPEND THE FUNDING

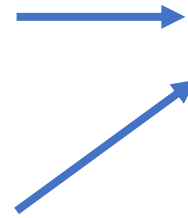


EXHIBIT E
List of Opioid Remediation Uses

Schedule A
Core Strategies

States and Qualifying Block Grantees shall choose from among the abatement strategies listed in Schedule B. However, priority shall be given to the following core abatement strategies ("Core Strategies").¹⁴

- A. **NALOXONE OR OTHER FDA-APPROVED DRUG TO REVERSE OPIOID OVERDOSES**
 - 1. Expand training for first responders, schools, community support groups and families; and
 - 2. Increase distribution to individuals who are uninsured or whose insurance does not cover the needed service.
- B. **MEDICATION-ASSISTED TREATMENT ("MAT") DISTRIBUTION AND OTHER OPIOID-RELATED TREATMENT**
 - 1. Increase distribution of MAT to individuals who are uninsured or whose insurance does not cover the needed service;
 - 2. Provide education to school-based and youth-focused programs that discourage or prevent misuse;
 - 3. Provide MAT education and awareness training to healthcare providers, EMTs, law enforcement, and other first responders; and
 - 4. Provide treatment and recovery support services such as residential and inpatient treatment, intensive outpatient treatment, outpatient therapy or counseling, and recovery housing that allow or integrate medication and with other support services.

¹⁴ As used in this Schedule A, words like "expand," "fund," "provide" or the like shall not indicate a preference for new or existing programs.

E-1

C. **PREGNANT & POSTPARTUM WOMEN**

- 1. Expand Screening, Brief Intervention, and Referral to Treatment ("SBIRT") services to non-Medicaid eligible or uninsured pregnant women;
- 2. Expand comprehensive evidence-based treatment and recovery services, including MAT, for women with co-occurring Opioid Use Disorder ("OUD") and other Substance Use Disorder ("SUD")/Mental Health disorders for uninsured individuals for up to 12 months postpartum; and
- 3. Provide comprehensive wrap-around services to individuals with OUD, including housing, transportation, job placement/training, and childcare.

D. **EXPANDING TREATMENT FOR NEONATAL ABSTINENCE SYNDROME ("NAS")**

- 1. Expand comprehensive evidence-based and recovery support for NAS babies;
- 2. Expand services for better continuum of care with infant-need dyad; and
- 3. Expand long-term treatment and services for medical monitoring of NAS babies and their families.

E. **EXPANSION OF WARM HAND-OFF PROGRAMS AND RECOVERY SERVICES**

- 1. Expand services such as navigators and on-call teams to begin MAT in hospital emergency departments;
- 2. Expand warm hand-off services to transition to recovery services;
- 3. Broaden scope of recovery services to include co-occurring SUD or mental health conditions;
- 4. Provide comprehensive wrap-around services to individuals in recovery, including housing, transportation, job placement/training, and childcare; and
- 5. Hire additional social workers or other behavioral health workers to facilitate expansions above.

E-2

F. **TREATMENT FOR INCARCERATED POPULATION**

- 1. Provide evidence-based treatment and recovery support, including MAT for persons with OUD and co-occurring SUD/MH disorders within and transitioning out of the criminal justice system; and
- 2. Increase funding for jails to provide treatment to inmates with OUD.

G. **PREVENTION PROGRAMS**

- 1. Funding for media campaigns to prevent opioid use (similar to the FDA's "Real Cost" campaign to prevent youth from missing tobacco);
- 2. Funding for evidence-based prevention programs in schools;
- 3. Funding for medical provider education and outreach regarding best prescribing practices for opioids consistent with the 2016 CDC guidelines, including providers at hospitals (academic detailing);
- 4. Funding for community drug disposal programs; and
- 5. Funding and training for first responders to participate in pre-arrest diversion programs, post-overdose response teams, or similar strategies that connect at-risk individuals to behavioral health services and supports.

H. **EXPANDING SYRINGE SERVICE PROGRAMS**

- 1. Provide comprehensive syringe services programs with more wrap-around services, including linkage to OUD treatment, access to sterile syringes and linkage to care and treatment of infectious diseases.

I. **EVIDENCE-BASED DATA COLLECTION AND RESEARCH ANALYZING THE EFFECTIVENESS OF THE ABATEMENT STRATEGIES WITHIN THE STATE**

E-3



OPIOID SOLUTIONS: APPROVED STRATEGIES

NOVEMBER 12, 2022

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Medication-Assisted Treatment ("MAT") for Opioid Use Disorder



Syringe Services Programs



Naloxone to Reverse Opioid Overdose



Post-Overdose Response Teams



Effective Treatment for Opioid Use Disorder for Incarcerated Populations



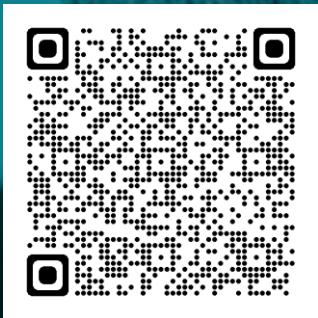
Treatment and Recovery for Pregnant and Parenting People



Treatment for Neonatal Abstinence Syndrome



Increasing Access to Evidence-Based Treatment



OPIOID SOLUTIONS: APPROVED STRATEGIES

NOVEMBER 12, 2022

NACo OPIOID SOLUTIONS LEADERSHIP NETWORK

NACo created a new national cohort of 30 county leaders pursuing innovative and evidence-based solutions with opioid settlement funds. The goals are to:

- **Elevate the role of counties in effectively investing settlement funds** to save lives and address the needs of people with substance use disorders and
- **Provide a platform for county leaders to share knowledge** and offer support to their counterparts across the country.



FEATURED RESOURCES

HOW DO I GET STARTED?



Planning Principles Toolkit

Tools, templates and strategic guidance for maximizing the impact of opioid settlement funds on your community's opioid abatement priorities.

WHAT ARE APPROVED USES OF SETTLEMENT FUNDS?



Approved Strategies

The two largest opioid settlements include requirements on how funds can be spent. Learn more about approved uses of the funds that are high-impact and under county authority.

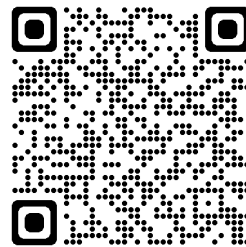
HOW CAN I GET MORE INVOLVED?



The Opioid Solutions Leadership Network

The Opioid Solutions Leadership Network is a learning and leadership-building community of county officials pursuing innovative and evidence-based solutions with opioid settlement funds.

NACo's Opioid Solutions Center



www.naco.org/opioid



STRONGER COUNTIES. STRONGER AMERICA.

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202.393.6226 • www.NACo.org

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youtube.com/NACoVideo

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